# Planning for an Uncertain Future

Improvements to analytical tools allow the Water Plan to begin to evaluate the performance of resource management strategies in light of many future risks and uncertainties



### **Presentation Overview**

- Vision for analytical tool improvements
- Review of Update 2009 characterization of the future (Scenarios)
- Stakeholder feedback
- Goals for today



# Vision & Purpose for Analytical Tool and Data Improvements

- Vision
- ♦ Update 2009
- Stakeholder feedback
- Update 2013 enhancements
- Support decision making in light of uncertainties
  - Promote collaborative decision making,
     Shared Vision Planning
- Support integrated water management regionally and statewide
  - Supply reliability, flood management, environmental restoration, water quality, economic efficiency, social equity



# Water Plan Quantitative Deliverables (Phased Approach)

- Accurately describe recent water management conditions (Water Portfolios)
- Develop multiple baseline future conditions (Scenarios)
- Identify alternative water management response packages (management strategies)

- Evaluate performance of strategies in terms of benefits, costs, and tradeoffs
- Evaluate interaction between local, regional, and statewide water management
- Support Water Planning Information Exchange

## **Update 2009 Scenarios**

- Vision
- Stakeholder feedback
- Update 2013Enhancements

#### **Current Trends**

Recent trends are assumed to continue into the future.

Regulations are not coordinated or comprehensive, creating uncertainty for planners and managers. The state continues to face lawsuits, from flood damages to water quality and endangered species protections.



59.5 million\* (22.8 million increase)



Continued development



8.6 million acres (0.7 mil. acre decrease)



1.0 additional MAF



10% more efficient

#### Slow & Strategic Growth

Private, public, and governmental institutions form alliances to provide for efficient planning and development that is less resources intensive than current conditions. State government implements comprehensive and coordinated regulatory programs to improve water quality, protect fish and wildlife, and protect communities from flooding.



44.2 million (7.5 million increase)



Compact development



9.0 million acres (0.2 mil. acre decrease)



1.5 additional MAF



15% more efficient

#### **Expansive Growth**

Future conditions are more resource intensive than existing conditions. Protection of water quality and endangered species is driven mostly by lawsuits. State government has responded on a case-by-case basis, creating a patchwork of regulations and uncertainty for planners and water managers.



69.8 million (33.1 million increase)



Sprawling development



8.2 million acres (1.0 mil. acre decrease)



0.6 additional MAF



5% more efficient



**Factors of Uncertainty** 

Irrigated Crop Area

**Environmental Water** 

**Background Water** 

Conservation

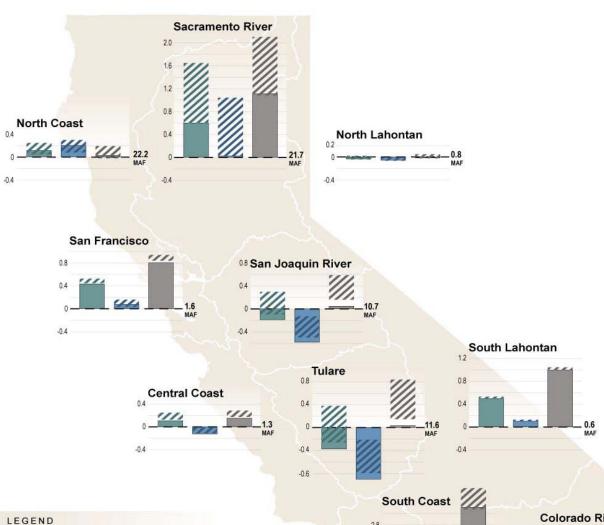
Population

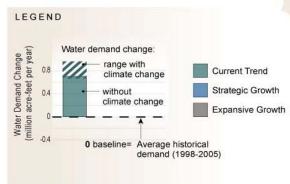
Land Use

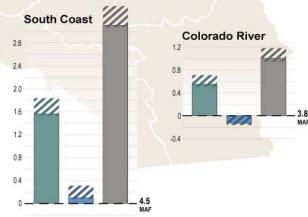
## Update 2009

## Regional Water Demand Changes By Scenario









## Resource Management Strategies (Update 2009) A Range of Choices

#### **Reduce Water Demand**

- Agricultural Water Use Efficiency
- Urban Water Use Efficiency

### Improve Operational Efficiency & Transfers

- ♦ Conveyance Delta
- Conveyance Regional / Local
- System Reoperation
- Water Transfers

### **Increase Water Supply**

- Conjunctive Management & Groundwater Storage
- Desalination –Brackish & Seawater
- Precipitation Enhancement
- Recycled Municipal Water
- Surface Storage CALFED
- Surface Storage Regional / Local

### Improve Flood Management

Flood Risk Management

#### **Improve Water Quality**

- Drinking Water Treatment & Distribution
- Groundwater / Aquifer Remediation
- Matching Quality to Use
- Pollution Prevention
- Salt & Salinity Management
- Urban Runoff Management

### **Practice Resource Stewardship**

- Agricultural Lands Stewardship
- Economic Incentives (Loans, Grants & Water Pricing)
- Ecosystem Restoration
- Forest Management
- Land Use Planning & Management
- Recharge Areas Protection
- Water-Dependent Recreation
- Watershed Management

Other-- Crop idling, dew vaporization, fog collection, irrigated land retirement, rainfed agriculture, waterbag transport



### Stakeholder Outreach

- ♦ SWAN Workshop August 2010
  - Received advice on desired technical enhancements
- ◆ Advisory Committee March 2011
- ♦ SWAN Workshop May 2011
  - Shared results of Proof of Concept
- ◆ Focus group June 2011
  - 2 meetings with a cross section of people that worked off-line to provide feedback



- ♦ Update 2009
- Stakeholder feedback
- Update 2013Enhancements



### Stakeholder feedback

- ◆ Evaluate how factors like climate, future dedication of water to the environment, land use decisions and population interact to affect future water use
- Evaluate how resource management strategies perform under alternative plausible futures
  - Quantify costs, benefits, tradeoffs, and vulnerabilities

## June 29th Advisory Committee

- Seeking shared understanding of :
  - The existing state (of water) in the regions
  - o A range of multiple, plausible future conditions
  - What the options are to manage current and future conditions
  - The options that seem to make the most sense to invest in, in different regions



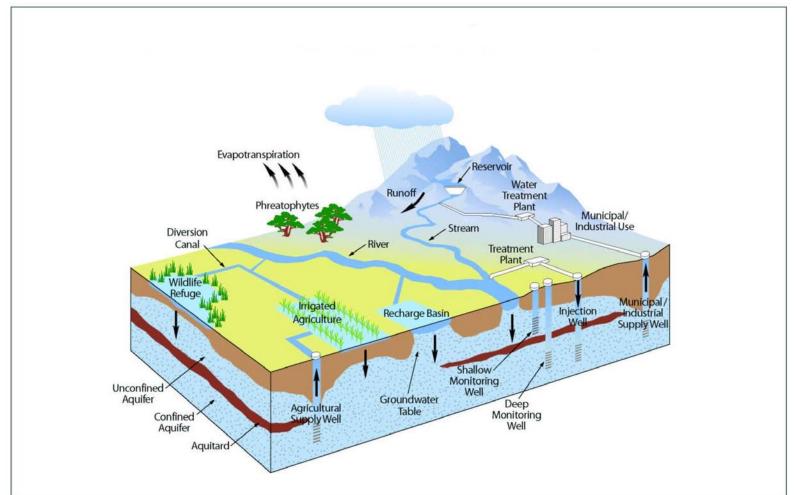
## June 29th Advisory Committee

- ♦ AC asked to describe the 3 most important target audiences for the scenarios and response packages.
- ◆ AC asked to describe the policy questions the target audiences will want the Water Plan to answer via application of the scenarios



# Improvements to analytical tools allow for more comprehensive evaluation

- Vision
- ♦ Update 2009
- Stakeholder feedback
- Update 2013Enhancements



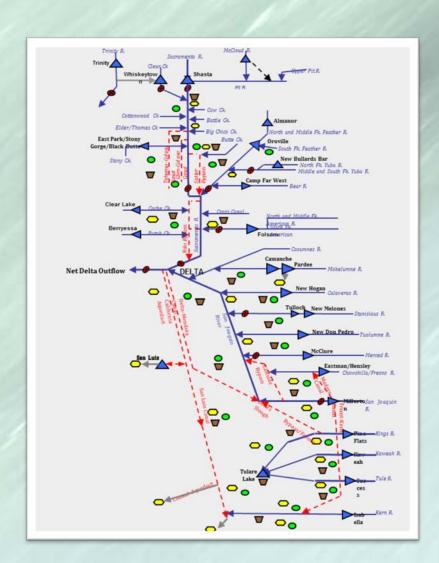


## Water Evaluation And Planning (WEAP) Model

### Integrates Hydrology and Water Management

- Monthly temperature and precip. drive rainfall/runoff model
- Indoor demands:
  - Households / employees
- Irrigation demands:
  - o monthly climate
  - o land use patterns
- Network of rivers, reservoirs, conveyance, groundwater basins
- Linear program routes supplies to demand nodes according to supply preferences and priorities





# Summary of analytical approach

- Apply an iterative, analytic approach that:
  - Considers uncertainty that is not easily characterized statistically
    - Future climate and population
  - Systematically evaluates options to increase robustness of current strategies
    - Analysis guides development of new, adaptive strategies
  - Quantifies outcomes across broad array of performance measures
    - Accommodates wide range of objectives and values over outcomes



### Putting it all Together

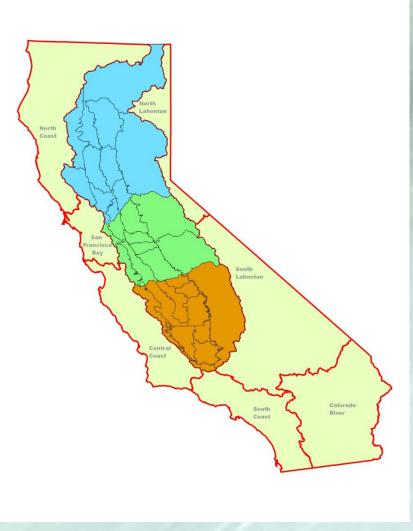
External Factors	Resource Management Strategies
Population Climatic conditions	Strategies that:  •Reduce water demand •Improve operational flexibility & transfers •Increase water supply •Practice resource stewardship •Improve water quality •Improve flood management
Analytical Tools	Sample Performance Measures
Water Evaluation and Planning (WEAP) model Planning Area scale for Central Valley Regions	Supply Reliability (Urban & Agriculture) Environmental flows Groundwater levels Strategy cost



### Limitations for Update 2013 Analysis

- Resource limitations restrict more comprehensive analysis to three regions in Central Valley
   Phased approach
- Cannot represent all strategies or quantify all strategy benefits
- Coarse representation of regional groundwater and surface water systems
- Use monthly rainfall-runoff, water use, and water system operations data





# Areas Outside of Sacramento River, San Joaquin River and Tulare Lake Regions

- Apply simpler Hydrologic Region model developed for Update 2009
- Quantify regional water demand
  - Update 3 growth scenarios
  - Update 12 climate scenarios
- Ability to include some demand management strategies



## Goals for Today

- ▲ Learn how two other planning efforts considered uncertainty (case studies)
- Solicit advice on policy linkages to RMS
- Solicit advice on policy linkages to evaluating RMS performance
- Solicit advice on policy linkages to key uncertainties like population and future climate



## Case Studies



### CWP Planning Approach Designed for Long-term Decision-making

- The future is uncertain: no single prediction of the future is adequate for planning
- ◆ There is no silver bullet: there are many options and important tradeoffs among them
- ♦ Analysis can only inform policy decisions: Analysis supports deliberation over
  \*\*\*Tradeoffs

## Planning Approach Applied at the Regional and Local Scales in California

- ► El Dorado Irrigation District: Developing Robust Water Management Climate Change Adaptation Strategies in the Sierra Nevada (CEC PIER: 2009present)



Research Study\* Developed Methodology to Identify Water Management Strategies Robust to the Uncertain Future

How should the Inland Empire Utilities Agency augment its Urban Water Management Plan to prepare for climate change?

- Evaluated UWMP under many future scenarios
- 2. Identified key vulnerabilities of the UWMP
- 3. Analyzed additional strategies that could mitigate these vulnerabilities
- 4. Explored key tradeoffs among strategies



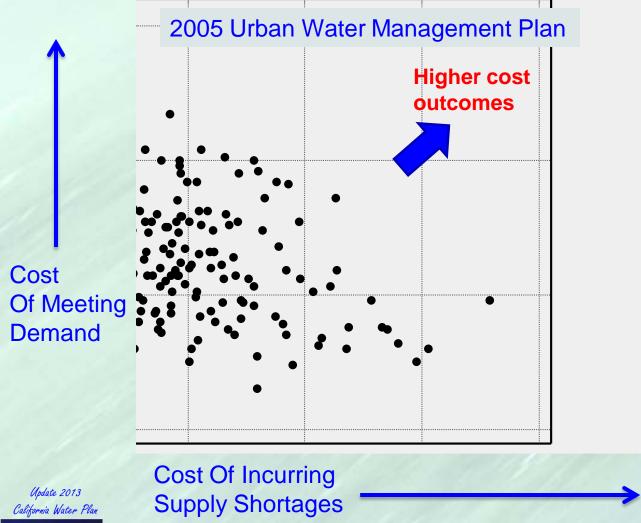


## Research Team Worked Collaboratively with Water Managers and Stakeholders

- Held four workshops
  - Discussed future challenges, potential adaptations, and performance metrics
  - Presented and evaluated different approaches for incorporating uncertainty
    - Simple scenarios
    - Probabilistic assessment
    - Robust decision methods
- Developed WEAP model of IEUA system
- Documented analysis and workshops in two reports



## 1) Performance of Current Plan Would Vary Widely Under Plausible Scenarios

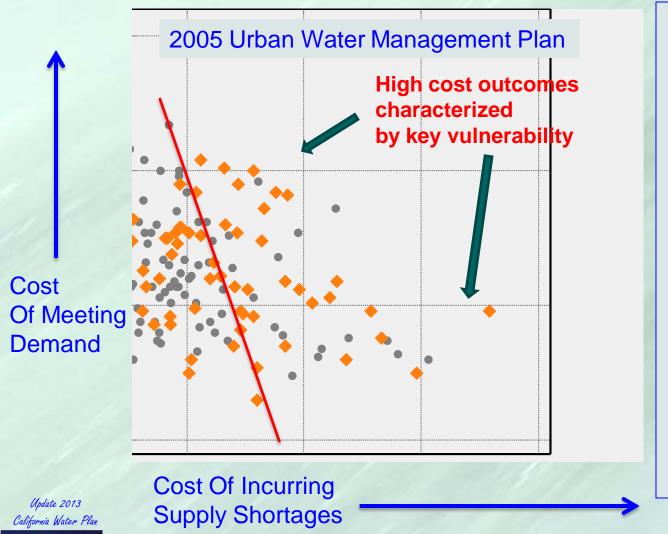


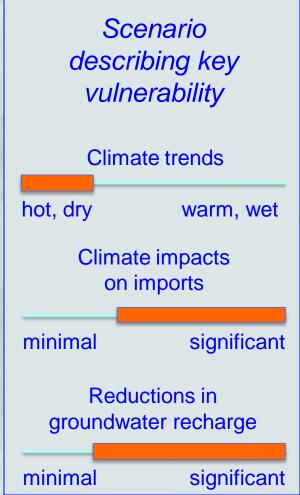
## 200 scenarios reflect uncertainties

- Climate change
- Demographics
- Import availability
- Groundwater yield
- Costs
- Others



## 2) Plan Was Vulnerable to Warm and Dry Climates; Declines in Groundwater Recharge and Import Availability





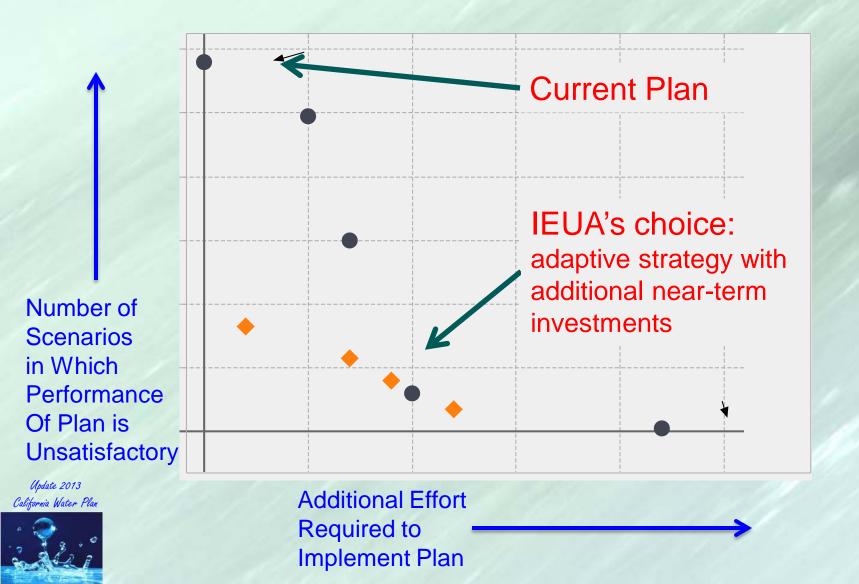
## 3) Evaluated Additional Resource Management Strategies To Mitigate Key Vulnerability

- Increased efficiency
- Accelerated groundwater banking
- Accelerated water recycling
- Stormwater capture and banking

"Adaptive strategies" that increase investment only when needed



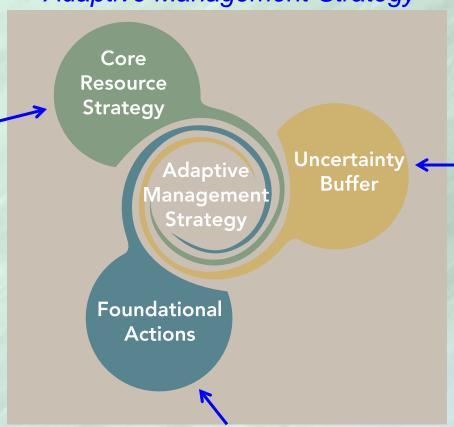
## 4) Additional Strategies Would Reduce High-Cost Outcomes at Additional Effort



### Another Example: Developing an Adaptive Integrated Resource Plan for Metropolitan Water District\*

Metropolitan's Three-Component Adaptive Management Strategy

Strategies designed to ensure reliability under anticipated future conditions



Additional strategies to accommodate uncertainty, implemented as needed

Update 2013 California Water Plan



Preparation for future investments if needed

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## Metropolitan is Refining its Planning Approach to Define an Adaptive IRP

- Evaluating Core Resource Strategy under many scenarios
  - Climate change (12 scenarios)
  - Member agency water demand (4 scenarios)
  - Local resource yields (~100)
  - Implementation timing of IRP projects (various)
- Key performance measures identify vulnerabilities
  - Reliability
  - System performance
  - Characterizing vulnerabilities helps define signposts and additional strategies for adaptation



### Signposts Trigger Additional Implementation

- Analysis answering key questions:
  - What specific conditions would the baseline IRP under perform?
  - What should Metropolitan monitor to trigger additional investment needs?
    - Climate, demographic trends; other supply conditions



# Questions on Case Studies?



# How Should We Implement this Approach for the Update 2013?

- Which resource management strategies should we consider?
- What performance measures should we use to evaluate the effects of the strategies?
- Which future uncertainties are important and how many scenarios?



Spring 2011 Proof-of-Concept analysis (presented to SWAN) provides a demonstration and starting point for answering these questions

# How Should We Implement this Approach for the Update 2013?

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## Update 2013 Will Evaluate and Compare Resource Management Strategies

- Wide range of resource management strategies available
- Many strategies can be implemented in different locations, at different times, and to different extents
- Interactions among strategies can be important
- Response packages describe groups of Comparison

### Resource Management Strategies (Update 2009)

#### **Reduce Water Demand**

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### Improve Operational Efficiency & Transfers

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### **Increase Water Supply**

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### **Practice Resource Stewardship**

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Other-- Crop idling, dew vaporization, fog collection, irrigated land retirement, rainfed agriculture, waterbag transport

Update 2013 Palifornia Water Pl

## Only Some of These Strategies Can Be Modeled With Available Tools

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## Proof-of-Concept Analysis Grouped Some Strategies into Response Packages

**Strategies** 

Response Package	Urban Water Use Efficiency	Agricultural Water Use Efficiency	Groundwater Recharge	Recycled Water Use
Baseline (#1)	O (current)	0	0	O
#2	+	0	0	+
#3	+	0	+	++
#4	++	+	0	+
#5	++	+	+	++
#6	++	+	+++	+++
<b>#7</b>	+++	+++	+++	+++



#### **Discussion Questions**

- ♦ What is your top five list of resource management strategies to be quantitatively evaluated for Update 2013?
- Are there thematic ways to group resource management strategies into response packages that make sense from a statewide policy perspective?
- Which land use strategies affecting density and distribution should Update 2013 consider in the response packages and what would they look like?
- How many different levels of environmental water (for instream flows and habitat restoration beyond existing requirements) should we consider in Update 2013; and what levels?

# How Should We Implement this Approach for the Update 2013?

- Which resource management strategies should we consider?
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## Performance Measures Summarize the Effects of Different Response Packages

#### Measures should relate to Update 2013 Objectives

- Water Supply & Supply Reliability
- Energy Benefits
- Flood Impact Reduction
- Food Security
- Groundwater Overdraft Reduction

- Environmental Benefits
- Drought Preparedness
- Water Quality
- Operational Flexibility and Efficiency
- Recreational Opportunity



Models and available data may limit which measures can be used

# Proof-of-Concept Considered Four Key Performance Measures





o % of years in which at least 99% of demand is met



- Agricultural water supply reliability
  - % of years in which at least 95% of agricultural demand is met



- Environmental performance
  - % of months in which all In-stream Flow Requirements (IFRs) are met



Notional cost estimates



Performance measures calculated at the Planning Area and Hydrologic Region scales

### **Discussion Questions**

- Which performance measures are essential to make investment decision about different resource management strategies?
- Which temporal scales (daily, monthly, annual, etc.) and planning horizon (2020, 2050, 2100) are most useful to your decisions about investing in resource management strategies?
- Which spatial scales (water district, IRWM region, hydrologic region, tribal, statewide) are most useful to your decisions about investing in resource management strategies?



# How Should We Implement this Approach for the Update 2013?

- Which resource management strategies should we consider?
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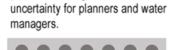
## Proof-of-Concept Evaluated Three Demographic and Land Use Scenarios ...

#### **Current Trends**

Recent trends are assumed to continue into the future.
Regulations are not coordinated or comprehensive, creating uncertainty for planners and managers. The state continues to face lawsuits, from flood damages to water quality and endangered species protections.

#### Slow & Strategic Growth

Private, public, and governmental institutions form alliances to provide for efficient planning and development that is less resources intensive than current conditions. State government implements comprehensive and coordinated regulatory programs to improve water quality, protect fish and wildlife, and protect communities from flooding.



**Expansive Growth** 

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government has responded on a

case-by-case basis, creating a

patchwork of regulations and



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Sprawling development



8.2 million acres (1.0 mil. acre decrease)



0.6 additional MAF



5% more efficient

#### **Factors of Uncertainty**

Population

Land Use

Irrigated Crop Area

**Environmental Water** 

Background Water Conservation



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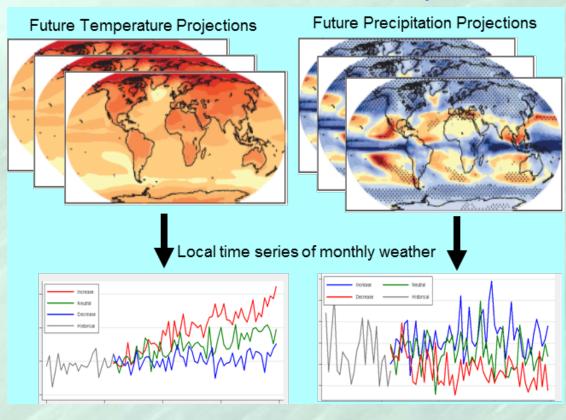
15% more efficient

Update 2013 California Water Pla



#### ... and 12 Climate Scenarios

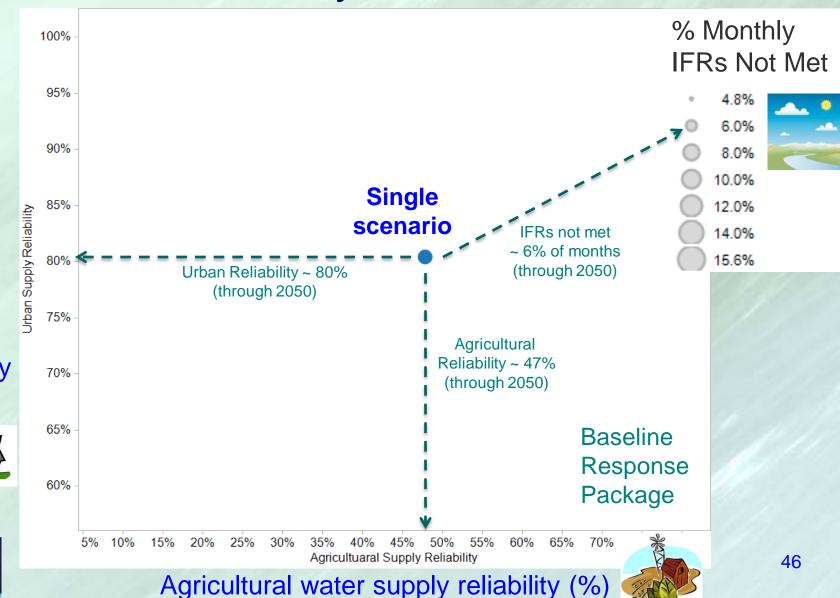
#### **Downscaled AOGCM climate sequences**



- ♦ 6 AOCGMs
  - o CNRM-CM3
  - o GFDL-CM21
  - o Micro32med
  - o MPI-ECHAM5
  - o NCAR-CCSM3
  - o NCAR-PCM1
- Two emissions scenarios
  - o A2
  - o **B1**



### Proof-of-Concept Analysis Demonstrates How Uncertainty Affects Outcomes



Urban water supply reliability (\$)



Update 2013 California Water Plan

### Proof-of-Concept Analysis Demonstrates How Uncertainty Affects Outcomes



Agricultural water supply reliability (%)

Urban

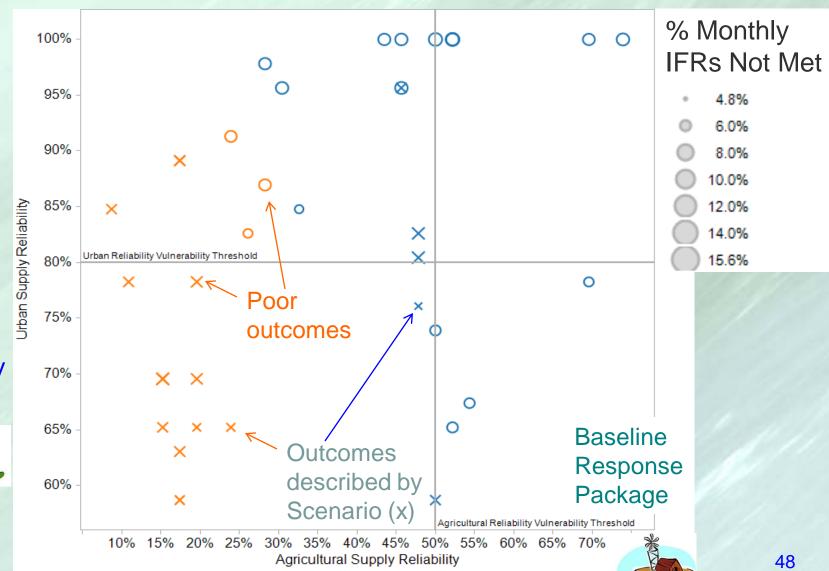
water

supply

Update 2013 California Water Plan

(\$)

#### Climate Trends Define "Hot and Dry" Vulnerable Scenario



Agricultural water supply reliability (%)

Urban water supply reliability (\$)





## Implementing Additional Strategies Reduces Vulnerability to Climate Uncertainty

20 Decreasing Baseline (#1) number of 18 scenarios in 16 which performance is 14 unsatisfactory #2 12 10 8 6 #6 4 #5 2



0

### **Discussion Questions**

- ♦ How many future population scenarios are sufficient to characterize uncertainty surrounding future population growth?
- What information about future climate change would help you make decisions when evaluating alternative resource management strategies?



### **Next Steps**

- Incorporate workshop input into Update 2013 assumptions and analytical approach for evaluating future scenarios.
- Conduct WEAP simulations using an iterative process with RWMGs.
- Present interim results to SWAN and other Update 2013 venues.



#### Schedule

- ♦ Fall 2011 regional outreach
- ◆ Fall/Winter 2011/2012 Implement proof of concept
- ◆ 2012 Scenario refinement and outreach



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SWAN - http://www.waterplan.water.ca.gov/swan

#### Proof-of-Concept Analysis Grouped Some Strategies into Response Packages

Strategies						
Response Package	Urban Water Use Efficiency	Agricultural Water Use Efficiency	Groundwater Banking	Recycled Water Use		
Baseline	0% Decrease in Urban Demand	0% Decrease in Ag. Demand	None	0%		
1) Current Commitment	20%	0%	None	10%		
2) Increased Infrastructure	20%	0%	Low Recharge	25%		
3) Increased Efficiency	30%	6%	None	10%		
4) Moderate Increases	30%	6%	Low Recharge	25%		
5) Aggressive Infrastructure	30%	6%	High Recharge	50%		
6) Aggressive Increases	40%	12%	High Recharge	50%		

## Implementing Additional Strategies Reduces Vulnerability to Climate Uncertainty

20 Decreasing Baseline Response Packages (RP) number of 18 scenarios in 16 which performance is 14 unsatisfactory Current Commitments RP 12 10 Increased Infrastructure RP 8 6 Aggressive Infrastructure RP 4 Increased Efficiency RP Update 2013 Moderate 2 California Water Plan Increases RP 0 Increasing cost / effort